

# **Serbia**

# **Mid-Term Evaluation**

<u>Thematic window</u>: Development and the Private Sector

<u>Programme Title</u>: Sustainable Tourism for Rural Development

## c) File for the Joint Programme Improvement Plan

After the interim evaluation is complete, the phase of incorporating its recommendations shall begin. This file is to be used as the basis for establishing an improvement plan for the joint programme, which will bring together all the recommendations, actions to be carried out by programme management.

| <b>Evaluation Recommen</b>   | dation No. 1   |  |  |  |                     |                |
|--|--|--|--|--|---------------------|----------------|
|  |  | ra an accacemant c   | of intended ID 1                             | hanaficiarias                                    |                     |                |
| <b>Beneficiaries</b> . The PIU should prepare an assessment of intended JP beneficiaries, making use of existing material and a current assessment process and present a   |  |  |  |  |                     |                |
| beneficiary analysis to  |  |  | nent process a                               | ind present a                                    |                     |                |
| Response from the Joi  |  |  |  |  |                     |                |
| Response from the joi  | nt i rogramme  | . Management   |  |  |                     |                |
| Prepare a beneficiary  | report (analys   | sis) for PMC.  |  |  |                     |                |
| Key actions  | Time   | Person   | Follo  | w-up   | Secretariat         |                |
| ·  | frame  | responsible  |  | •  |                     |                |
| 1.1 Methodology and  | End  | Project officers   | Comments                                     | Status   | Comments            | Status         |
| scope of the   | October  | & JPM  |  | In progress                                      |                     |                |
| assessment defined   | 2011   | -  |  |  |                     |                |
| 1.2 Compilation and  | End  | Project officers   |  | Delayed  |                     |                |
| analysis of data   | November   | & JPM  |  |  |                     |                |
|  | 2011   |  |  |  |                     |                |
| 1.3 Presentation to  | The first  | JPM  |  |  |                     |                |
| PMC  | PMC  |  |  |  |                     |                |
|  | meeting in   |  |  |  |                     |                |
|  | 2012   |  |  |  |                     |                |
| <b>Evaluation Recommen</b>   |  |  |  |  |                     |                |
| PMC Composition an   |  |  |  |  |                     |                |
| DMC1   |  |  |  |  |                     |                |
| PMC who their for  | mal represent  | ative is, as we  | ll as indicati                               | ng that the                                      |                     |                |
| representative has de  |  |  |  |  |                     |                |
|  | cision-making  | authority. These   | e representativ                              |  |                     |                |
| representative has de  | cision-making<br>d be present at   | authority. These each PMC meeting  | e representativ                              |  |                     |                |
| representative has de<br>formal delegates, shoul<br>Response from the Joi  | cision-making<br>d be present at<br>nt Programme   | authority. These teach PMC meeting Management  | e representativ                              |  |                     |                |
| representative has de formal delegates, shoul Response from the Joi  | cision-making d be present at nt Programme updated and c   | authority. These teach PMC meeting Management onfirmed.  | e representativ<br>ng.                       | ves, or their                                    |                     |                |
| representative has de<br>formal delegates, shoul<br>Response from the Joi  | cision-making<br>d be present at<br>nt Programme<br>updated and c<br>Time  | authority. These teach PMC meeting Management onfirmed. Person   | e representativ                              | ves, or their                                    | Secreta             | riat           |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  | cision-making d be present at nt Programme updated and c Time frame  | authority. These t each PMC meetin Management onfirmed. Person responsible   | e representativ                              | ves, or their                                    |                     |                |
| representative has de formal delegates, shoul  Response from the Joi  PMC membership list  Key actions  2.1 Request for an   | cision-making<br>d be present at<br>nt Programme<br>updated and c<br>Time  | authority. These teach PMC meeting Management onfirmed. Person   | e representativ<br>ng.                       | ves, or their                                    | Secreta<br>Comments | riat<br>Status |
| representative has de formal delegates, shoul  Response from the Joi  PMC membership list  Key actions  2.1 Request for an update  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011   | authority. These teach PMC meeting Management onfirmed.  Person responsible  JPM   | e representativ                              | w-up Status                                      |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers  | cision-making d be present at nt Programme updated and c Time frame  | authority. These teach PMC meeting Management  onfirmed.  Person responsible  JPM  UN Back-  | e representativ                              | ves, or their                                    |                     |                |
| representative has de formal delegates, shoul  Response from the Joi  PMC membership list  Key actions  2.1 Request for an update  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011   | authority. These t each PMC meetin Management  onfirmed. Person responsible  JPM  UN Back- stoppers &  | e representativ                              | w-up Status                                      |                     |                |
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| representative has de formal delegates, shoul  Response from the Joi  PMC membership list  Key actions  2.1 Request for an update 2.2 Formal answers received  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011   | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives      | e representativ                              | w-up Status Done                                 |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011   | authority. These t each PMC meetin Management onfirmed. Person responsible  JPM  UN Back- stoppers & National partners'                        | e representativ                              | w-up Status                                      |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011  | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives      | e representativ                              | w-up Status Done                                 |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC Evaluation Recomment   | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011  | authority. These teach PMC meeting Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives  JPM | Follo Comments                               | w-up Status Done                                 |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC  Evaluation Recomment Results Focus. With  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011 21.10.2011   | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives  JPM | Follo Comments  but particula                | w-up Status Done Done                            |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC Evaluation Recomment   | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011 21.10.2011   | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives  JPM | Follo Comments  but particula                | w-up Status Done Done                            |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC  Evaluation Recomment Results Focus. With  | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011 21.10.2011   | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives  JPM | Follo Comments  but particula                | w-up Status Done Done                            |                     |                |
| representative has de formal delegates, shoul Response from the Joi PMC membership list Key actions  2.1 Request for an update 2.2 Formal answers received  2.3 Presentation to PMC Evaluation Recommentation Results Focus. With building initiatives and within the PIU. | cision-making d be present at nt Programme updated and c Time frame 07.10.2011 14.10.2011 21.10.2011 adation No. 3 regards to at the grant activities. | authority. These t each PMC meetin Management  onfirmed.  Person responsible  JPM  UN Back- stoppers & National partners' representatives  JPM | Follo Comments  but particula stcomes must b | w-up Status Done Done arly capacity e maintained |                     |                |

- focus where numbers of training sessions and participants is used to judge 'success'.
- The Joint Fund must focus on the result (enhancing tourism governance towards better linked and organised tourism and support industries where capacity is improved for delivering services) not on the grants, which are simply an input a tool.

**Response from the Joint Programme Management** 

Ensure that the PIU members maintain their focus throughout the project activities bearing in mind measurable, results - oriented reporting and actual change achieved.

| change achieved.   |                      |                           |           |                          |             |        |
|--|----------------------|---------------------------|-----------|--------------------------|-------------|--------|
| <b>Key actions</b>   | Time                 | Person                    | Follow-up |                          | Secretariat |        |
|  | frame                | responsible               |           |                          |             |        |
| 3.1 Regular PIU meetings on reporting  | To the projects' end | JPM                       | Comments  | <b>Status</b> Being done | Comments    | Status |
| 3.2 Institute follow-up mechanisms (survey, feedbacketc)referring to usefulness and application of the knowledge acquired through training | End March<br>2012    | Project officers<br>& JPM |           | In progress              |             |        |
| 3.3 Collect data from grantees   | May 2012             | Independent local expert  |           | In progress              |             |        |

#### **Evaluation Recommendation No. 4**

**No-cost Extension**. It is recommended that a no-cost extension be given in order to:

- More effectively deliver the Joint Fund.
- Better understand to *effect*, i.e. result of Joint Fund activities.
- Ensure the grant components intended in year two are well conceived, have appropriate implementation time in the field and are able to be assessed against their intended outputs and outcomes.

**Response from the Joint Programme Management** 

Proposal for no-cost extension submitted.

| Key actions   | Time<br>frame            | Person responsible                     | Follow-up |                         | Secretariat |        |
|---|--------------------------|--|-----------|-------------------------|-------------|--------|
| 1.1 Consultations with UN agencies, National partners and RCO | October<br>2011          | JPM                                    | Comments  | <b>Status</b><br>Done   | Comments    | Status |
| 1.2 Preparation of the proposal                               | Mid-<br>November<br>2011 | Project Officers, back- stoppers & JPM |           | Completed on 16.01.2012 |             |        |
| 1.3 Approval by MDG-f<br>Secretariat                          | ?                        | ?                                      |           |                         |             |        |

### **Evaluation Recommendation No. 5**

**Grants Program**. The JP would benefit, logistically and in terms of outcomes, from running the Joint Fund's grants as a single initiative, in coordination with the financial initiatives of national partners. There are significant positives in delivering a process that represents a Joint Fund, with a single Call for Proposals, against a single set of requirements to be assessed by a single group of assessors.

| The intent and priorit   | ies of indivi   | dual Agencies c          | an he maintai    | ned as sub-    |              |           |
|--|-----------------|--------------------------|------------------|----------------|--------------|-----------|
| components of the Cal  |                 |                          |                  |                |              |           |
| and would generate less confusion in the field.  |                 |                          |                  |                |              |           |
| Response from the Joint Programme Management   |                 |                          |                  |                |              |           |
|  |                 |                          |                  |                |              |           |
| <b>Joint Call for Proposals</b>  | is issued join  |                          |                  |                |              |           |
| Key actions  | Time            | Person                   | Follo            | w-up           | Secretariat  |           |
| 0.47   | frame           | responsible              |                  |                |              | <b>.</b>  |
| 2.1 Issuance of the call   | 25.08.2011      | JPM                      | Comments         | Status         | Comments     | Status    |
| 2.2  |                 |                          |                  | Done           |              |           |
| 2.3 <b>Evaluation Recommen</b>   | dation No. 6    |                          |                  |                |              |           |
|  |                 | t The ID should          | ra fagus activi  | itios on local |              |           |
| Output 2.1.3 Product   |                 |                          |                  |                |              |           |
| tourism stakeholders a   |                 |                          | t developmen     | t discussions  |              |           |
| and are active stakehold   |                 |                          |                  |                |              |           |
| Response from the Join   | it Programme    | Management               |                  |                |              |           |
| Ensuring stakeholders  | ' activo partic | ination through a        | droady octabli   | chod and       |              |           |
| newly created mechan   |                 | ipation un ough a        | iii eauy estabii | Sileu allu     |              |           |
| Key actions  | Time            | Person                   | Follo            | w-iin          | Secreta      | riat      |
| ncy actions  | frame           | responsible              | 10110            | и ир           | Secreta      | ı iac     |
| 3.1 Create &   | To the          | Project officers         | Comments         | Status         | Comments     | Status    |
| implement  | projects'       | 110,000 01110010         | 001111101100     | In progress    | 001111101100 | 5 64 64 6 |
| appropriate  | end             |                          |                  | r o            |              |           |
| mechanisms   |                 |                          |                  |                |              |           |
| 3.2  |                 |                          |                  |                |              |           |
| 3.3  |                 |                          |                  |                |              |           |
| <b>Evaluation Recommen</b>   | dation No. 7    |                          |                  |                |              |           |
| Output 1.3.4. – Invest   | ment Monito     | ring and Evalua          | tion Strategy    | . Programme    |              |           |
| management needs to e  |                 |                          |                  |                |              |           |
| way of ensuring that   | lessons lear    | ned from public          | tourism inve     | estments are   |              |           |
| understood and are able  | to be incorpo   | rated.                   |                  |                |              |           |
| Response from the Join   | nt Programme    | Management               |                  |                |              |           |
|  | J               |                          |                  |                |              |           |
| Prepare public tourism   | ı investment a  | analysis                 |                  |                |              |           |
| <b>Key actions</b>   | Time            | Person                   | Follo            | w-up           | Secretariat  |           |
|  | frame           | responsible              |                  |                |              |           |
| 1.1Employing an  | Mid-            | UNDP Project             | Comments         | Status         | Comments     | Status    |
| expert   | November        | Officer & JPM            |                  | Done           |              |           |
|  | 2011            |                          |                  | _              |              |           |
| 1.2 Completing a study   | Mid-March       | UNDP Project             |                  | In progress    |              |           |
| 1.2 Implementation   | 2012            | Officer & JPM            |                  |                |              |           |
| 1.3 Implementation of  | Beginning       | MoERD Sector for Tourism |                  |                |              |           |
| conclusions  | of June<br>2012 | for fourism              |                  |                |              |           |
| <b>Evaluation Recommen</b>   |                 | <u> </u>                 | <u> </u>         |                |              |           |
|  |                 | ilding Activities        | It is recomme    | nded that the  |              |           |
| <b>Quality Assessment of Capacity Building Activities</b> . It is recommended that the JP engage in a qualitative assessment of the JP's capacity building program |                 |                          |                  |                |              |           |
| (across all areas of acr   |                 |                          |                  |                |              |           |
| outcomes are being ach   |                 | view to clisuillig       | , are anticipate | ed quanty of   |              |           |
| Response from the Joint Programme Management   |                 |                          |                  |                |              |           |
| Acoposito ir oir die joiner rogramme management  |                 |                          |                  |                |              |           |
| Assess the impact of capacity building activities.   |                 |                          |                  |                |              |           |
|  | pacity building | 15 activities.           |                  |                |              |           |

| Key actions   | Time<br>frame  | Person responsible  | Follow-up   |                              | Secretariat |        |
|---|--|---|---|------------------------------|-------------|--------|
| 2.1 Agree<br>responsibilities, design<br>methodology and<br>perform assessment  | End<br>January<br>2012   | Independent<br>evaluator  | Comments  | Status                       | Comments    | Status |
| 2.2 Presenting results  | February<br>2012   | Project Officers<br>& JPM   |   | In progress                  |             |        |
| 2.3 Final evaluation of the Assessment, analysis of the achievements and improvements, evaluation of the stakeholders' capacity level increase(production of case studies)  | March<br>2012  | MoERD Sector<br>for Tourism   |   |                              |             |        |
| Evaluation Recommend<br>Grant Scheme Outcom<br>an appropriate assessm<br>schemes – recommend<br>organisations and the G<br>types of activities are m<br>Response from the Join  | nes and Lesson<br>ent of the oullations that vost, to ensure<br>lost useful to a | itcomes and lesson<br>will assist in the<br>the priority areas<br>inticipated outcome | ons learned fro<br>future, partic<br>of donation an | om the grant<br>ularly donor |             |        |
| Perform reviews for Gr  |  |   | n 11  |                              |             |        |
| Key actions   | Time<br>frame  | Person responsible  | Follo   | w-up                         | Secreta     | riat   |
| 3.1 Performing reviews at the end of grant cycle  | The end of each cycle  | Respective<br>Project Officers<br>& back-<br>stoppers                                 | Comments  | Status<br>2010 done          | Comments    | Status |
| 3.2 Compilation and presentation of the results   | Upon<br>completing<br>reviews  | JPM   |   | In progress                  |             |        |
| 3.3   | dation No. 10  |   |   |                              |             |        |
| <b>Evaluation Recommendation No. 10 Leveraging JP Results As An Advocacy Strategy</b> . It is recommended that the advocacy and communication strategy give particular attention in the coming 12 months to using the JP to leverage increased MDG results, and citizen engagement it its activities, per the MDG-F Advocacy strategy |  |   |   |                              |             |        |
| Response from the Joint Programme Management  Use evaluation and beneficiary analysis findings in future advocacy and communication campaigns.  |  |   |   |                              |             |        |
| Key actions   |  |   |   |                              |             | riat   |
| 1.1 Organize promotional & communication events   | To the projects' end   | JPM & RCO   | Comments  | <b>Status</b><br>Being done  | Comments    | Status |
| 1.2 Disseminate results and recommendations   | To the projects'   | JPM & RCO   |   | In progress                  |             |        |

|                            | end  |                      |                 |              |             |        |
|----------------------------|--|----------------------|-----------------|--------------|-------------|--------|
| 1.3                        |  |                      |                 |              |             |        |
| <b>Evaluation Recommen</b> |  |                      |                 |              |             |        |
| Follow-up Programme        | <b>Follow-up Programme</b> . A follow-up programme should be considered to sustain |                      |                 |              |             |        |
| the development. This i    | s particularly i   | relevant in relation | n to Outcome 2  | 2.           |             |        |
| Response from the Join     | it Programme   | Management           |                 |              |             |        |
|                            |  |                      |                 |              |             |        |
| A follow-up programm       | e developed t  | hrough consultat     | ions with all r | elevant      |             |        |
| stakeholders and subn      | nitted to poter  | ntial donors.        |                 |              |             |        |
| Key actions                | Time   | Person               | Follo           | w-up         | Secretariat |        |
|                            | frame  | responsible          |                 |              |             |        |
| 1.1 Consultations with     | October &  | JPM & RCO            | Comments        | Status       | Comments    | Status |
| stakeholders               | November   |                      |                 | In progress  |             |        |
|                            | 2011   |                      |                 |              |             |        |
| 1.2 Concept paper          | December   | JPM & RCO            |                 | In progress  |             |        |
| prepared                   | 2011   |                      |                 | -first draft |             |        |
|                            |  |                      |                 | completed    |             |        |
| 1.3 Follow-up              |  | JPM, RCO &           |                 |              |             |        |
| programme developed        |  | PMC                  |                 |              |             |        |
| and approved               |  |                      |                 |              |             |        |

Updated: 01.02.2012

By: Karlo Puskarica